

# OPTIMIZATION OF THE ROLE AND FUNCTIONS OF VILLAGE GOVERNMENT IN SOUTH BOLAANG MONGONDOW DISTRICT

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## ABSTRACT

The objectives of this research are: (1) Knowing and analyzing the optimization of the roles and functions of village government. (2) Knowing and analyzing the factors that determine and hinder the optimization of the role and function of the village government.

This research is a research with a qualitative descriptive approach, namely examining, analyzing and decrypting the data.

The informants in this study were 33 people consisting of: Camat, District Secretary, Head of BPD, Sangadi, Village Secretary, Head of Financial Affairs, and Head of Government Section.

Research Results: (1) The roles and functions of local government have been optimal. For the role of the village government in the implementation of government in the village, both as a dynamist, catalyst, and pioneer, it has been going well or has been optimal based on the results of interviews that have been conducted. Meanwhile, the function of the village government is in development planning, village government administration; and Village financial management, has been running well or has been optimal based on the results of interviews that have been conducted; (2) Government policy factors that most influence the optimization of village government roles and functions, with the consideration that human resources (apparatus), budget (finance), facilities and infrastructure all depend on government policies (central, provincial and district).

Suggestions: (1) In order to optimize the roles and functions of the village government, a higher quality of human resources is needed. (2) The government can provide future policies regarding the functions and roles of village government.

**Keywords:** optimization, determining factors.

## INTRODUCTION

Regional Autonomy is the regional authority to regulate and manage the interests of the local community according to their own initiative based on the aspirations of the community in accordance with statutory regulations. From this understanding, it appears that the regions are given autonomous rights

by the central government to regulate and manage their own interests. In this case, the rights and powers granted are mainly to manage natural wealth and the economy of their own household. [8]

Throughout the course of the administration of the Republic of Indonesia, villages have developed in various forms so that they need to be

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protected and empowered to become strong, advanced, independent, and democratic so that they can create a strong foundation in implementing governance and development towards a just, prosperous and prosperous society. [1]

The implementation of autonomy for villages in Indonesia has entered a new era, this is marked by an agreement between the government and the DPR to ratify Law Number 6 of 2014 concerning villages. Article 1 Number 1 of Law Number 6 of 2014 concerning Villages stipulates: Village is a village and customary village or what is called by another name, hereinafter referred to as Village, is a legal community unit that has territorial boundaries that are authorized to regulate and manage government affairs, interests local communities based on community initiatives, origin rights, and/or traditional rights that are recognized and respected in the government system of the Unitary State of the Republic of Indonesia. [11]

In order to regulate and manage government affairs, the interests of the community according to the mandate of Law Number 6 of 2014 then the village government is required to have better quality and performance. The main substance of this law is the village government as the administrator of government at the village level with inherent authority as currently regulated through the Law on Villages and government regulation number 57 of 2015 concerning Amendments to Government Regulation Number 43 of 2014 concerning Regulations Implementing Laws -Law Number 6 of 2014 concerning Villages. As a government unit that directly touches the community, the village government is expected to be able to provide public services in various forms of services that are the task of the village government. [7]

In Article 18, the Law on Villages also explains that in carrying out village

government affairs and village development, various authorities are carried out by the Village. Village authority includes authority in the field of village administration, implementation of village development, village community development and village community empowerment based on community initiatives, origin rights and customs. Government affairs that fall under the authority of the village include: 1) authority based on the right of origin; 2) village-scale local authority; 3) The authority assigned by the government, provincial government or regency/city regional government and; 4) Other authorities assigned by the provincial government or regency/municipal government in accordance with the provisions of the legislation. [5]

To be able to carry out the task of carrying out village government, each village government is equipped with supporting facilities and infrastructure, including the completeness of the organizational structure in which there are village government officials with duties and functions inherent in each existing organizational structure. The existence of an organizational structure in the village government with the duties and functions in it is aimed at carrying out the functions of the village government organization which is also in charge of providing services to the village community.

The following data related to the education level of the Village Government are as follows:

Table 1.1 : Level of Education of Village Apparatus and BPD in Bolaang Mongondow Selatan Regency in 2020

No	Position	Education Level (person)				
		S1	D3	SLTA	SLTP	Total
1	Sangadi	12	15	43	11	81
2	Sekretaris	5	16	34	26	81
3	Kepala	26	22	79	35	162

	Urusan					
4	Kepala Seksi	17	19	86	40	162
5	Ketua BPD	4	2	50	35	81

Source: DPMD Kab. South Bolaang Mongondow (reprocessed).

From the table above, it can be seen that the education level of the Village Apparatus and BPD can be explained that:

- 1). Sangadi: 12 people or 14.81% have undergraduate education, 15 people or 18.52% have D3 education, 43 people or 53.09% have high school education, and 11 people or 13.58% have junior high school education.
- 2). Secretary: as many as 5 people or 6.17% have undergraduate education, as many as 16 people or 19.75% have D3 education, 34 people or 41.98% have high school education, and as many as 26 people or 32.10% have junior high school education.
- 3). Head of Affairs: as many as 26 people or 16.05% have undergraduate education, as many as 22 people or 13.58% have D3 education, as many as 79 people or 48.77% have high school education, and as many as 35 people or 21.60% have junior high school education.
- 4). Section Head: 17 people or 10.49% have undergraduate education, 19 people or 11.73% have D3 education, 86 people or 53.09% have high school education, and 40 people or 30.86% have junior high school education.
- 5). Head of BPD: as many as 4 people or 4.94% have undergraduate education, as many as 2 people or 2.47% have D3 education, as many as 50 people or 61.73% have high school education, and as many as 35 people or 43.21% have junior high school education.

From this data, it can be said that only about 30% of village officials and BPD have S1 and D3 education, the rest or 70% have high school and junior high school education. This has an impact on the ability of village officials and BPD, thus strengthening efforts are needed. As a result of this level of education, it can be seen from the low understanding of village governance, the lack of synergy between the elements of the village government organizers,

This research will analyze the dynamics of structuring and strengthening village government behind the schemes offered by the Village Law in this case related to the roles and functions of the Village Government. This problem is interesting to study because at this time the village has been given the space to regulate itself, in accordance with local wisdom that is owned with the support of a large budget. So it is very ironic if the openness of space owned by the village government then prioritizes development in only one sector, for example, economic development takes precedence over political development. Economic development and political development through the arrangement of institutions in a government have their respective functions and authorities, where the functions of each of these institutions have continuity between one another [6].

## RESEARCH METHODS

This study uses a qualitative descriptive analysis approach. Qualitative descriptive research method is a method used to find knowledge or theory of research at a certain time. [4] This research is called qualitative because the nature of the data collected is qualitative in nature and does not use measurement tools. Qualitative research emphasizes quality not quantity and the data collected does not come from questionnaires but comes from interviews, direct observations and other related

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official documents. With this method the researcher will analyze the optimization of the roles and functions of village government in Bolaang Mongondow Selatan Regency.

The type of data used in this study is primary data that comes directly from respondents who are wanted by researchers, either through interviews and other data collection. And secondary data obtained indirectly through the study of literature, literature and archives/reports. To obtain the data, the researchers used data collection techniques through observation, interviews, and documentation. Then the data is analyzed to achieve the ultimate goal of the study.

### RESEARCH RESULT

#### THE ROLE OF THE VILLAGE GOVERNMENT IN IMPLEMENTING VILLAGE GOVERNANCE

The village government must have a sufficient role both as a dynamist, catalyst, and as a pioneer in every development movement carried out to obtain full support (participation) from the community [3].

##### The Role of the Village Government as a Dynamist

The role of the village government as the village apparatus in providing guidance to the community to jointly support the government system by facilitating services for the community. Increase the participation of the local community to carry out mutual cooperation activities. This will speed up the development process that is currently running [9].

"As a community leader, I can convey that all elements of the community are given space to take part in every activity in the village, the village government always provides direction to the community" (interview with Community Leader Botuliodu on December 3, 2021).

"We, the people in Soputa village, are basically motivated by the village government to get involved in every activity in the village including village development activities" (interview with Soputa Community Leader on December 3, 2021)

The role of the village government is to invite the community to supervise development activities. The village government must be able to mobilize the community to participate in the development process. The village government must provide guidance to the community to play an active role in the development process.

"In this village, the village government and BPD work hand in hand in providing an invitation to the community to be involved in development" (interview with North Mataindo Community Leader on December 8, 2021).

"The community has an important role in village development, thus the village government continues to invite the community to participate in every activity" (interview with Community Leader Motandoi on December 8, 2021).

The village government in South Bolaang Mongondow Regency has contributed to the community so that they want to play an active role during development activities. The village government has also tried to mobilize the community to follow Sangadi's directions to participate in the development process.

Based on the explanations of several community leaders above, it can be seen that the role of the village government as a dynamist has been carried out. This can be seen from the encouragement, motivation or appeal to the community to be involved in development or any activity in the village.

### **The Role of the Village Government as a Catalyst**

The role of the Village Government as a catalyst is a leader who coordinates and directly supervises the factors that can encourage the pace of development in the village. Related to this, the following are the results of interviews with several community leaders.

"The village government has coordinated, and directly supervised development in the village, the community is always encouraged to get involved in development" (interview with Community Leader of East Meyambanga on December 2, 2021).

"every time the government urges the community to participate in development, the village government is intense in coordinating and supervising" (interview with Soputa Community Leader on December 3, 2021)

The village government always urges the community to be willing to participate during the ongoing development process. The village government as also carries out its role by encouraging community enthusiasm for the pace of development in the village. By making various efforts from the village government to be able to increase community participation in supervising development activities in the village. The village government has made every effort to increase the participation of the local community in development activities. Related to this, the following are the results of interviews with several community leaders.

"Actually, since the initial stages of the discussion on development planning, the village government has tried to coordinate with elements of the community, and the community in general has been involved, the village government has tried to get the community involved or participating in development" (interview with Community Leader Nunuk on December 5, 2021).

"We as a village community can assess that the village government coordinates and supervises development in the village, and there are efforts from the village government and we are encouraged to get involved in any form" (interview with North Mataindo Community Leader on December 8, 2021).

The village government in South Bolaang Mongondow Regency has made every effort to increase community participation in ongoing development activities.

Based on the explanations of several community leaders above, it can be seen that the role of the village government as a catalyst has been carried out well. This can be seen from the activities of the village government, which always coordinates and supervises, as well as appeals to the community to actively participate in every activity in the village.

### **The Role of the Village Government as a Pioneer**

The role of the Village Government as a pioneer by showing high authority to the community in the development process. The village government must be able to protect the community by setting a good example, having high dedication (loyalty) and being able to give the best appearance to the community.

"As a leader, it seems that the village government always sets an example for its citizens, as a leader also maintains good manners, ethics and authority" (interview with Soputa Community Leader on December 3, 2021)

"Soguo village government has been an example, and has maintained its authority as a leader" (interview with Soguo Community Leader on December 4, 2021).

The village community always respects and respects their leaders, because the village government also maintains authority. Given the importance of

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development in the village, the government must also be able to guide the community to participate in development activities in the village.

“Regarding the role model and authority of the village government, it is very well maintained in this village, for example, BPD and Sangadi respect each other” (interview with North Mataindo Community Leader on December 8, 2021).

"I see that so far the village government can be said to be a role model in the community and always maintain its authority as a leader in the village" (interview with Community Leader Motandoi on December 8, 2021).

Based on the explanations of several community leaders above, it can be seen that the role of the village government as a pioneer has been carried out well. This can be seen from every activity of the village government directly motivating the community to take part, hand in hand with other communities.

### **The function of the village government in implementing village government**

The capacity of the village government in carrying out village government management can be seen in carrying out the functions: 1) Village development planning; 2) Village government administration governance; and 3) Village financial management. These three functions are categorized as village government functions in implementing village governance. [10]

### **Village Development Planning**

The opinion of the village government regarding the issuance of Law Number 6 of 2014 concerning Villages can be seen from the results of interviews with informants regarding the question "what is your opinion on the issuance of Law Number 6 of 2014, and what is its relation to village development planning? After being reduced, the answers are as follows:

“Personally, I am happy with the issuance of the Law on Villages, because in it it has been regulated regarding village development, village governance, and village finances” (interview with UL-Sangadi Meyambanga Timur on December 2, 2021).

Based on the explanations of several village leaders above, it can be seen that the Village Government Law and its derivative Minister of Home Affairs have begun to be known by the village government.

The results of interviews with informants related to the question "what do you understand about development planning?", the results of the interview after being reduced obtained the following answers:

“In the preparation of the RPJM-Village, we have to go through several stages of activities, starting from the formation of the Team to the determination of the RPJM-Village changes. Each of these processes has a process of activities that must be passed and carried out. The length of the village development planning process is due to the existence of village development goals to improve welfare, quality of life, and poverty alleviation in accordance with Article 78 paragraph (1) of the Law on Villages” (interview with UL-Sangadi East Meyambanga on December 2, 2021).

Participatory development planning is a collective decision-making process to analyze development opportunities and formulate problems encountered, identify available resources as well as formulate desired development directions and goals, formulate strategies for utilizing existing resources and managing activities in order to achieve program objectives. The results of interviews with informants related to the question "whether in village development planning implement participatory planning?

"Participatory planning can actually be said to be mandatory, meaning that the planning process starts from exploring ideas from the hamlet level, then discussing it in the village development planning meeting, sub-district murembang and district development planning meetings, in which community elements are involved" (interview with YW-Secretary of East Pinolosian District on December 8, 2021).

Based on Sangadi's explanation above, it can be seen that the planning process in the village has used cyclical participatory planning in the Law on Villages but is further regulated in Article 15 of Permendagri 114 of 2014.

#### **Village Administration**

From the results of interviews with informants related to the question "according to the father/mother who is in charge of village administration governance according to the laws and regulations?"

"There are 3 Assistant Secretariats in the Secretariat, as the Head of Administrative and General Affairs, I have the most contact with village administration as a whole, namely all administration apart from planning and finance" (interview with Botuliodu Village Secretary on December 3, 2021).

Based on the Village Secretary's explanation above, it can be said that in general the person in charge of village administration is the village secretary assisted by secretariat staff (3 Heads of Affairs). The reference regarding its structure is Article 62 of Government Regulation Number 47 of 2015, and related to its scope of work is Permendagri Number 47 of 2016 concerning village government administration.

In the village government there must be data and information support so that the direction and goals of the government are well directed. From the results of

interviews with informants related to the question "what is your opinion regarding data and information in the management of village administration?", the results of the interview after being reduced are obtained the following answers: are as follows:

"Basically, we need accurate data and information in the context of planning in the village, both related to population data, poverty data, development data and others" (interview with the Head of the North Mataindo Village Government Section on December 8, 2021).

Based on the explanation of the Head of the Government Section above, it can be said that data and information are very important in managing village government. As we know that the purpose of village development is to improve the welfare of rural communities and the quality of human life as well as poverty alleviation through good village development planning. Good planning must be supported by valid, accurate, accountable and clear data and information sources. And most importantly that every village in Bolaang Desa Regency has used the SID (village information system) application.

#### **Village Financial Management**

The allocation of village funds from the central government, which is large in number, makes village financial management one of the mandatory tasks of the village government. Village financial management is carried out through planning, implementation, administration, and reporting/accountability.

From the results of interviews with informants related to the question "what is your opinion about village financial management?", the results of the interview after being reduced are obtained the following answers:

"Village finance matters are only carried out by me as the head of finance with the

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Village Treasurer who is also the operator, I have no knowledge of finances. There should be financial staff with at least D3 Accounting education” (interview with the Head of Financial Affairs of Botuliodu Village on December 3, 2021).

Based on the explanation of the Head of Financial Affairs above, it can be said that financial management is handled by only 2 people and both of them do not have sufficient knowledge about finance.

In order for village financial management to be good and free from irregularities, guidelines for the allocation of village finances are needed. From the results of interviews with informants related to the question "what is the guideline for you in managing village finances?", the results of the interview after being reduced are obtained the following answers:

“Initially the Village Law, the basis for managing village finances was Permendagri 113 of 2014, then replaced by 20 of 2018, usually supported by technical guidelines which are issued annually by the regional government” (interview with Head of Village Financial Affairs Soguo on December 4, 2021).

Based on the explanation of the Head of Financial Affairs above, it can be said that financial management refers to the Minister of Home Affairs Number 20 of 2018 concerning village financial management. The central government issues technical guidelines on the preparation of the APBDes every year, then the regional governments follow up by issuing a Regent's Decree every year.

### DISCUSSION

#### **The Role of the Village Government**

#### **The Role of the Village Government as a Dynamist**

As a dynamist, the village government must have the ability to provide guidance, direction, and invite the community to

actively participate in any development [3].

Based on the explanations of several community leaders, it can be said that the role of the village government as a dynamist has been carried out. This can be seen from the encouragement, motivation or appeal to the community to be involved in development or any activity in the village.

The village government always tries to encourage and mobilize the community to participate in development. The community is fully involved in the implementation of development activities in the village, this can be seen from the community's participation in the village musrenbang and sub-district musrenbang.

#### **The Role of the Village Government as a Catalyst**

The role of the Village Government as a Catalyst is related to the village government apparatus in seeing and coordinating directly the factors that can encourage the pace of development development. [3]

Based on the explanations of several community leaders that the role of the village government as a catalyst has been carried out well. This can be seen from the activities of the village government, which always coordinates and supervises, as well as appeals to the community to actively participate in every activity in the village.

Supervision is carried out in a controlled and accountable manner. The village government is able to coordinate the community to play an active role in the implementation of development All elements of the community oversee the implementation of development in the village and so far it has been carried out well. Thus, it can be seen how the village government system so far has been very optimal. The village government always coordinates and invites the community to participate in the implementation of development. Villages can develop well



because the village government provides a good example for the people in the village. The village government has shown its role in increasing community participation in development. The community is fully involved directly in development activities, thus the process of development activities will be fast and can be completed properly.

### **The Role of the Village Government as a Pioneer**

The role of the pioneer village government is related to government officials who have high authority, then the village government must be able to protect the community, set a good example, have high dedication (loyalty), and can also give a good appearance to the community so that the government can be respected and respected by the community. [3]

The community is fully involved and participates in development activities. The village government always shows its role to increase community participation. The village government has given full attention to the community in participating in development in the village.

In general, it can be said that the role of the village government in implementing village government as a dynamist, catalyst, and pioneer has gone well or has been optimal based on the results of interviews that have been conducted. The indicators are community participation in terms of: meeting events or meetings in the village; village development planning meetings; convey information about development problems in the village; submit proposals to the village government in the context of preparing village development program planning; submit criticism to the village government regarding the preparation of village development program plans; consensus on making a decision on the village development program plan to be

determined by the village government; convey rejection or disapproval of the village development program plan set by the village government.

### **Village development planning**

Building village independence within the framework of Village Development must start from a good village planning process, and be followed by good program management as well. Effective (rural) development is not solely because of the opportunity but is the result of determining activity priority options, not the result of trial and error, but the result of good planning.[2]

The village government in Bolaang Mongondow Selatan Regency has compiled the RPJM-Desa and RKP-Desa according to the mechanism regulated in the Village Law. Starting from forming a team, conducting village meetings, public discussions, and carrying out other activities. The target is how to produce the correct RPJM-Desa and RKP-Desa, which includes village government programs and activities that are in accordance with the needs of the village community in each region.

The point is that village development planning begins with extracting ideas from each and then bringing them to village meetings. Then the RPJM-Des is determined which is stated in the RKP-Des every year. The community participates in every stage of development planning in the village, the community elements who participate are community leaders, youth, women, religious leaders, farmer groups, fishermen groups. The use of village funds is quite successful, as can be seen from the results of development in the village such as Pustu facilities and infrastructure, there are programs in the APBDes for health such as family latrines and RTLH, village roads and garden roads.

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### **Village Administration**

Village administration governance is the management of all forms of village administration related to government administration affairs, namely the affairs of government structures, offices, data and information, and village development. Village administration governance is organized by the village government as a support and support for the running of public services. Based on article 62 of PP 47 of 2015 concerning amendments to PP 47 of 2015 concerning the implementation of the Village Law, the person in charge of government administration (village administration administration) is the village secretary and is assisted by elements of the secretariat staff. [10]

Regarding the management of village administration in South Bolaang Mongondow Regency, the person directly responsible is the village secretary who is assisted by the head of affairs and the head of the section according to their respective main tasks and functions. To maintain accuracy and information for each village, now using the Village Information System application.

### **Village Financial Management**

Village financial management in South Bolaang Mongondow Regency since the enactment of the Village Law, referring to Permendagri 113 of 2014, which was later changed to Permendagri Number 20 of 2018. This regulation change was followed by efforts by the local government to collaborate with BPKP Representatives of North Sulawesi to upgrade SISKEUDES so that in accordance with Permendagri Number 20 of 2018. Besides that, the local government of South Bolaang Mongondow Regency has implemented SIMPADES related to village assets.

In general, it can be said that the function of the village government is in village development planning; Village government administration governance;

and Village financial management, has been going well or has been optimal based on the results of interviews that have been conducted. The indicators are: 1) Village development planning: RPJM-Des, RKP-Des and APB-Des are set on time. 2) Village administration administration: community complaints submitted to the service complaint room related to village administration services are decreasing every year. 3) Village financial management: The government's internal audit findings related to the implementation of the APB-Des are decreasing every year.

### **CONCLUSION**

The roles and functions of local government in Bolaang Mongondow Selatan Regency have been optimal. For the role of the village government in the implementation of government in the village, both as a dynamist, catalyst, and pioneer, it has been going well or has been optimal based on the results of interviews that have been conducted. Likewise for village government functions in village development planning, village government administration; and village financial management, has been running well or has been optimal based on the results of interviews that have been conducted.

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