

THE EFFECTIVENESS OF THE FUNCTION OF THE PAMONG PRAJA POLICE UNIT IN ENFORCEMENT OF REGIONAL REGULATIONS OF PUBLIC ORDER IN NORTH GORONTALO DISTRICT

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ABSTRACT

This research aims to 1). Knowing and analyzing the effectiveness of the implementation of the Civil Service Police Unit (Satpol PP) function in enforcing the Regional Regulation on Public Order. 2). Know and analyze the factors that affect the effectiveness of Satpol PP functions in Enforcing Local Regulations on Public Order. This research uses descriptive research with a qualitative approach. Primary data sources in this study were 11 people consisting of officers at the Satpol PP Service, local government and the community and secondary data were obtained from written and digital documents relevant to the research. Data collection techniques through observation, interview guidelines and documentation. Data analysis using reduction, presentation and conclusion. The results showed that the Satpol PP function in enforcing local regulations on public order in North Gorontalo Regency was effective both in the accuracy function in determining time and objectives, the function of understanding program implementers and the function of supervising the accuracy of program targets, all three of which were running well. Meanwhile, the factors that affect the effectiveness of the Satpol PP function in enforcing regulations are still not fully effective. There are still obstacles, namely the law enforcement factor (human resources) and supporting facilities and infrastructure that are not fully adequate, such as the unavailability of permanent service offices.

Keywords: Effectiveness, Public Order, Satpol PP Function

INTRODUCTION

The existence of a regional regulation (Perda) regarding the Civil Service Police Unit (Satpol PP) cannot be separated from the framework of the statutory regulation system, the implementation of regional autonomy, the balance of central and regional finances and the government system. Regional regulations as rules made by the Regional People's Representative Council (DPRD) and regional heads are part of the laws and regulations in Indonesia.

The Regional Apparatus Organization is an institution that organizes government in the form of a Regional Regulation with the main tasks and functions of each being specifically determined, as is the case with the Civil Service Police Unit of North Gorontalo district. This work unit of the Regional Apparatus was formed to carry out the mandate to carry out programs and activities related to the field of public order and

The Effectiveness Of The Function Of The Pamong Praja Police Unit In Enforcement Of Regional Regulations Of Public Order In North Gorontalo District

peace, enforcement of regional regulations and the development of community protection units.

Based on Article 12 paragraph (1) letter e of Law Number 23 of 2014 concerning Regional Government, the administration of peace, public order and community protection is one of the mandatory government affairs relating to basic services which are the authority of the regional government [36]. To assist the regional head in enforcing regional regulations and the implementation of public order and public order, a regional apparatus is needed that will carry out regional government affairs, namely maintaining peace and public order in the community.

The Civil Service Police Unit is a regional apparatus formed to enforce Regional Regulations and Regional Head Regulations, administer public order and peace and carry out public protection [22]. so that the administration of government and development can run smoothly and the community can carry out their activities safely. As mandated through Government Regulation Number 16 of 2018 concerning Civil Service Police Units, that the Civil Service Police Unit of Gorontalo Utara Regency has implemented programs and activities in order to maintain and organize peace and public order, enforce Regional Regulations and Decrees of Regional Heads, based on Regional Regulations No. 3 of 2016 concerning the formation and composition of regional apparatuses, which is aligned with government regulation No. 16 of 2018, confirming the duties and functions of the civil service police (satpol PP), namely administering public order and public order, and providing protection to the community.

However, the facts on the ground state that the role of this unitary state servant in various regions, including in North Gorontalo Regency, has not been active and effective, related to the enforcement of regional regulations (Perda). Given the large role of the Civil Service Police Unit (Satpol PP), regional heads should really maximize the function of this unit in the field, instead of allowing them to work without clear goals or just being a complement to the organizational and governance structure (SOTK). only in each district/city government.

The data on the number of Civil Service Police Unit personnel in North Gorontalo Regency in carrying out their duties amounted to 19 people with the status of Civil Servants (PNS), consisting of one (1) Head of Service, one (1) Secretary of Service, three (3) Heads of , six (6) section heads, two (2) sub-section heads, and twelve PP police staff, as well as assisted by one hundred and nine non-PNS personnel so that the total number of personnel is 128 people, the ratio of the number of personnel is considered not comparable to the number regional regulations, number of villages/kelurahan, level of social conflict potential, number of sub-districts, and geographical conditions of North Gorontalo Regency. The results of the pre-observation research conducted regarding the Effectiveness of the Functions of the Civil Service Police Unit (Satpol PP) in enforcing the Regional Regulation on Public Order in North Gorontalo Regency, it was found that the implementation was still not optimal because there were still several problems, namely planning activity programs that were not supported by the budget according to needs for the enforcement of regional regulations and regional regulations every budget year. The implementation of policies for enforcing local regulations and regional regulations is still not optimal, which can be seen from the responsiveness of Satpol PP in recognizing the uneven needs of the community, inadequate human resource resources and the placement of apparatus that is not in accordance with the field of work and the lack of technical guidance activities,

capacity building training and training that should be owned. by each Satpol PP member so that it affects the implementation of performance in enforcing local regulations and regional heads.

The implementation of coordination with related agencies is still not optimal due to budget constraints in establishing cooperative relations in enforcing local regulations and regional regulations. The dissemination of compliance with local regulations and perkada has not been evenly distributed in all sub-districts and villages because the large number of perda and perkada that must be socialized is not proportional to the availability of the budget and the number of Satpol PP personnel. Satpol PP supervision of the community, apparatus, and legal entities regarding the implementation of regional regulations enforcement which is considered to be less than optimal, where the elaboration of main tasks and functions does not fully refer to Government Regulation Number 16 of 2018 due to policies that are not in accordance with standard operating procedures and support for infrastructure resources in supporting the implementation of tasks in the field that are inadequate.

Administration Theory

From its own understanding administration is divided into two parts, namely in the narrow and broad sense. In a narrow sense administration is defined as a process of keeping records or an administrative process. While administration in a broad sense, is defined as a process of cooperation of two or more people to achieve goals that have been created before.

Regarding the notion of administration, some experts have different opinions, but the meaning remains the same. Conceptually, administration is defined as, human cooperation based on rational considerations in order to achieve goals together, something that only exists in [7].

Administration and public administration are various types of management activities carried out by the government (executive) which start from an existing process including; the planning process, the organizing process, the implementation process, and the process of overseeing development programs, through the involvement of the legislature, judiciary, and society, in order to achieve the vision and mission of the government [35]

Effectiveness

Effectiveness is the implementation of administration in achieving final results such as what is planned, how to achieve goals from those who are more efficient. Effectiveness is the effectiveness of a program in achieving the desired goals. Effectiveness is a key element in achieving goals in every organization, activity program [12].

Effectiveness Measurement Indicator

Measuring effectiveness Measuring organizational effectiveness is not a very simple thing, because effectiveness can be studied from various perspectives and depends on who evaluates and interprets it. If effectiveness is viewed from a productivity standpoint, then effectiveness turns into quality and quantity which results in the output of goods and services. Measuring effectiveness can be done by looking at the work results achieved by an organization. Effectiveness can be measured by the success or failure of an organization in achieving its goals. If an organization succeeds in achieving its goals, then the organization can be said to have been running effectively.

Indicators regarding measuring effectiveness include [18]:

1. Accuracy in planning time and goals
Timeliness is something that really determines the success of an organization. Using the right time can create effectiveness in achieving goals.
2. Understanding of Program implementation
To achieve a benchmark of individual success in carrying out various assigned tasks requires an understanding of the program that helps achieve the activity.
3. Monitor the accuracy of the target
Determination of good and precise targets and set individually by a group or an organization is largely determined by the success of activities within the organization.

Effectiveness Approach

The effectiveness approach is used to measure the extent to which the activity is effective. There are several approaches used to effectiveness, namely:

1. Target approach (Goal Approach)
2. Source approach (system Resource Approach)
3. Process Approach (Internal Process Approach)

Factors that influence the effectiveness of Satpol PP Functions in Enforcing Regional Regulations

Effectiveness or failure of a local regulation/law is determined by 5 factors as follows [27];

1. The legal factor itself (laws, regulations)
The effectiveness of regional regulations or the law itself is wrong one factor that affects the level of success or effectiveness of the regulation. A good regional regulation or law must meet the criteria, namely that the existing regulations regarding certain areas of life are sufficiently systematic. Qualitatively and quantitatively, the regulations governing certain areas of life are sufficient. The issuance of certain regulations is in accordance with existing juridical requirements.
2. Law enforcement factors (parties who form or apply the law)
In this second factor that determines whether or not the performance of written laws or regulations is law enforcement officials or regulations themselves. In this connection, it is desirable to have a reliable apparatus so that the apparatus can carry out its duties properly. Reliability in relation here includes professional skills and has a good mentality. In terms of the apparatus, it will depend on the following, namely;
 - a. To what extent are officers bound by existing regulations?
 - b. To what extent officers are allowed to give discretion.
 - c. What kind of example should officers set for the community?
 - d. To what extent is the degree of synchronization of assignments given to officers so as to provide firm limits to their authority.

In relation to these human resources, in Government Regulation Number 16 of 2018 concerning Satpol PP in article 19 paragraph (1) it states that Pol PP is required to attend basic education and training. In addition to participating in basic education and training as referred to in paragraph (1), functional officials of Pol PP and PPNS officials are required to attend and passed technical and functional education and training [22]. Thus, to become a Pol PP, not only armed with general knowledge and civil servant status, but also must have the capacity and legality as an enforcer of

regional regulations, especially in terms of enforcing judicial regional regulations or resolving violations to the courts.

3. Factors of facilities or facilities that support the enforcement of regulations

Availability of facilities in the form of facilities and infrastructure for implementing officials in carrying out their duties. The facilities and infrastructure in question are infrastructure or facilities that are used as a tool to achieve legal effectiveness. This infrastructure is clearly a part that contributes to the smooth running of the tasks of the apparatus at their work place or location.

Facilities and infrastructure have the same meaning as facilities that can facilitate efforts and expedite work in order to achieve a goal.

In connection with the intended infrastructure, in Government Regulation Number 16 of 2018 concerning Satpol PP that regional governments are required to provide minimum facilities and infrastructure for Satpol PP, As for what is meant by the minimum facilities and infrastructure as referred to in Article 23 paragraph (1) are office buildings, operational vehicles and operational equipment [22]. These three things are very influential in optimizing the duties and functions of Satpol PP in enforcing regional regulations in North Gorontalo Regency.

4. Community factors (environment where the law applies or is applied)

Several elements of measuring effectiveness depend on the condition of the community, namely:

- a. Know and understand the existing rules.
- b. The reason people do not comply with existing rules.
- c. Cause people obey the existing rules.

5. Cultural factors (as a result of work, creativity and taste based on human initiative in social life).

Culture as a habit that is carried out by the community regarding the treatment of the existence of a rule. This can be seen whether or not there is a treatment of the rules that are made a habit by the community, whether good habits or those that conflict with the rules.

Civil service police Unit

In Government Regulation Number 16 of 2018 concerning Civil Service Police Units, Article 1 states that civil service police, hereinafter referred to as Satpol PP, are members of Satpol PP as a special unit of Regional Government from civil servants who are given tasks, responsibilities and authorities in accordance with statutory regulations. invitations in enforcing regional regulations and regional head regulations, the implementation of public order, public order and protection [22].

RESEARCH METHODS

The research approach used is a qualitative approach with a descriptive research type [31]. This research was conducted at the Civil Service Police Unit Service (Satpol PP) of North Gorontalo Regency with research informants that can be explained as follows:

Table 1. Research Informants

NO	INFORMANTS	AMOUNT
1	District Secretary North Gorontalo	1 Person
2	Head of Satpol PP Service	1 Person

The Effectiveness Of The Function Of The Pamong Praja Police Unit In Enforcement Of Regional Regulations Of Public Order In North Gorontalo District

NO	INFORMANTS	AMOUNT
3	Secretary of Satpol PP Service	1 Person
4	Head of Field	1 Person
5	Head of Sub. Satpol PP Planning Section	1 Person
6	Satpol PP staff/apparatus	2 Person
7	North Gorontalo Local Government Apparatus	1 Person
8	Society	3 Person
	TOTAL	11 Person

Data source: Processed data

Primary data was taken directly from the research locus based on in-depth interviews with informants. Researchers go directly to the field actively. Secondary data is obtained from written documents from loci that are considered relevant to the research problem, especially related to functions, details of tasks and work as well as books that are selected literature [31]

Data collection techniques in qualitative research, which are based on primary data sources, namely data obtained or collected directly in the field or research site through observation, interviews, documentation and a combination of the three. with analysis that can be used are (1) data reduction, (2) data presentation and (3) conclusion [31].

RESEARCH RESULT

Accuracy in determining goals and time according to plan

In measuring the effectiveness of the function of the Civil Service Police Unit (Satpol PP) in enforcing the regional regulation on public order in North Gorontalo Regency, it is clear that the accuracy in planning goals and timing has been carried out properly by the Satpol PP in enforcing the Regional Regulation on Public Order in North Gorontalo Regency. The Satpol PP Service in planning goals and time as one of the functions of the Satpol PP itself refers to the regional regulations of North Gorontalo Regency regarding public order. Even though these regulations are still in the opinion of informants that there is a delay in making or implementing these rules. However, this is again related to the Satpol PP function, where the Satpol PP only plans, implements and supervises the rules that have been enforced.

This should be the responsibility of the regional government in related fields together with the legislature to understand and know the extent to which regional needs are related to these regulations. Whether or not the regulation is urgent, the regional government, in this case related fields with the legislature, knows better in terms of maintaining regional security and stability from community activities that can disturb public order.

Understanding of program implementation

Understanding of program implementation or applicable regulations is good. The North Gorontalo Satpol PP Service provides debriefing through socialization or other delivery with the aim of increasing understanding and providing provisions to public order enforcers. In addition to understanding the regulations that are the responsibility of the Satpol PP service in carrying out enforcement as well. there is a clear SOP that is regulated through the Minister of Home Affairs regulation number 54 of 2011.

The Effectiveness Of The Function Of The Pamong Praja Police Unit In Enforcement Of Regional Regulations Of Public Order In North Gorontalo District

This regulation clearly explains the terms and conditions that must be obeyed by law enforcement officials, namely the Satpol PP. One of the general provisions that apply is that law enforcement officials must have insight in understanding applicable regulations, both central regulations, governor regulations, regent regulations and regent decisions. So that in its implementation there are no wrong steps and can become the protector and protector of the community and be kept away from arrogance.

Keeping an eye on Target Accuracy

supervision of the implementation of the regulation on public order has been carried out properly by the enforcement authorities based on the existing SOP.

Satpol PP, in carrying out their duties, be it ordinary control and especially in single raids and joint raids, must be equipped with a task order from the leadership, of course, to avoid clashes or problems occurring in the field. For all government officials in carrying out their official duties, they must hold a warrant which functions as a protector for each activity, both in terms of the purpose of implementation and which targets will be disciplined in accordance with complaints of problems and direct findings in the field as standard operating procedures for each regional apparatus. The assignment letter also functions to get legal protection for officials when there are problems in the field.

Regulatory factors themselves

Regional regulations on public order already reflect the three elements referred to based on a review of academic texts. On a philosophical basis, the goal to be achieved by the Unitary State of the Republic of Indonesia according to the fourth paragraph of the Preamble to the 1945 Constitution is to maintain public order. In line with this, for the sake of order and security and in the context of efforts to emphasize service sustainability through efficient and effective facilities and infrastructure in order to be able to provide benefits and services to the wider community, the regulation regarding public order must be based on integration, so that the rules enacted stacking would pay attention to the various parties involved in social life in order to support national development.

Regulatory enforcement factors

Human resources are a determining factor in the level of success in implementing policies. Understanding of human resources related to the regulations that will be enforced, law enforcers understand the contents of these rules, the public will also easily understand from the education delivered by law enforcement officials.

Public order enforcement officials in North Gorontalo have understood the applicable regulations, but the number of personnel is still very minimal, namely 135 people consisting of men and women as well as some civil servants and PTT. This is in accordance with the data obtained from the North Gorontalo Regency Satpol PP Service in the following table;

Table 2 Details of Satpol PP human resources in North Gorontalo

No	Description	Male	Women
1	PNS	14 person	5 person
2	PTT	90 person	26 person
Total		135 Person	

Data source: Satpol PP Kab. North Gorontalo in 2022

The Effectiveness Of The Function Of The Pamong Praja Police Unit In Enforcement Of Regional Regulations Of Public Order In North Gorontalo District

The officers in the North Gorontalo Regency Satpol PP Service already understand the applicable regulations, but in terms of the number of officers there are very few, namely only 116 people who handle problems in one district with 19 civil servants and 116 PTT workers.

Based on the quality of education, most of the educational levels of Satpol PP officers in North Gorontalo Regency were dominant with 102 high school graduates, 31 undergraduate students, 1 person with a diploma level and 1 person with a Masters degree. Nonetheless, the local government continues to carry out competency improvement and debriefing through outreach and technical guidance.

Facility and Infrastructure Factors

Existing facilities and infrastructure are still inadequate, such as the Satpol PP office building. What should be an agency with its own household budget has a fixed office so it won't move around. There is a risk that if the office is not permanent, the documents will be scattered or even lost from the archives. Therefore, when needed, it cannot be found.

Furthermore, supporting facilities for enforcing regional regulations are also inadequate, such as operational cars, there are only 2 patrol cars. Currently the car is in a state of disrepair, thus hindering the process of controlling and carrying out patrols.

Community Factors

That the public's understanding of the regional regulations on public order in North Gorontalo Regency is good, but still not optimal. This is because the regulation on public order was enforced only 3 (three) years ago. Where the enforcement of these regulations is at least 5 (five) years to see the results.

The awareness of the people of North Gorontalo has also improved, several informants said that the condition of North Gorontalo was still conducive, the number of violating cases had also decreased. However, it is still necessary to carry out socializations regarding public order and the sanctions that will be obtained if found violating.

Cultural Factors

Whereas the regional regulation on public order in North Gorontalo Regency already reflects the cultural values, customs or habits of the people of North Gorontalo. The application of regional regulations regarding public order in North Gorontalo Regency is not contradictory because the policy already contains local wisdom.

DISCUSSION

Effectiveness of Satpol PP Functions in Enforcing Regional Regulations on Public Order in North Gorontalo Regency

The accuracy in planning goals and timing has been carried out well by Satpol PP in enforcing the Regional Regulation on Public Order in North Gorontalo Regency. The Satpol PP Service in planning goals and time as one of the functions of the Satpol PP itself refers to the regional regulations of North Gorontalo Regency regarding public order. Even though these regulations are still in the opinion of informants that there is a delay in making or implementing these rules. However, back again related to the function of Satpol PP, where Satpol PP only plans, implements and supervises the regulations that have been enacted. This should be the responsibility of the regional government in related fields together with the legislature to understand and know the extent to which the regional needs are related to these regulations.

The Effectiveness Of The Function Of The Pamong Praja Police Unit In Enforcement Of Regional Regulations Of Public Order In North Gorontalo District

Existence of regional regulations in the national legal system and their application to regional autonomy, it is said that the current goal of the state or region is to organize government by providing a sense of security, order and at the same time maintaining people's welfare [10]. This opinion explains that the region has the duty to provide protection with a sense of security and order to its people and pay attention to their welfare. If the community or people are less prosperous, it can be ascertained that it will disrupt security stability between the communities themselves as well as between communities and the government and orderly conditions can no longer be regulated.

The presence of government and the existence of government is something that is urgent for the process of people's lives, history has proven that people, no matter how small the group, even as individuals, need government services. Consciously or not, it must be recognized that many aspects of daily life are closely related to the functions of the government in it.

Function effectiveness Understanding of program implementation or applicable regulations is good. The North Gorontalo Satpol PP Service provides debriefing through outreach or other delivery with the following objectives increase understanding and provide provision to public order enforcement officials.

Training is carried out to fulfill a type and level of competence as well as competence in certain fields, with training it is expected that knowledge, skills, performance and behavior of individuals, groups and organizations can continue to increase [25]. The right training process can increase progress in an organization and make a positive contribution to improving capabilities and competencies [16].

In addition to understanding the regulations which are the responsibility of the Satpol PP service in enforcing them, there is also a clear SOP regulated by the Minister of Home Affairs regulation number 54 of 2011. This regulation clearly explains the terms and conditions that must be obeyed by law enforcement officers, namely by Satpol PP. One of the general provisions that apply is that law enforcement officials must have insight in understanding applicable regulations, both central regulations, governor regulations, regent regulations and regent decisions. So that in its implementation there are no wrong steps and can become the protector and protector of the community and be kept away from arrogance.

Supervising the accuracy of targeting as one of the functions of Satpol PP in measuring effectiveness in enforcing local regulations on public order in North Gorontalo has been going well. Although several informants provided information that even though these regulations were right on target, their implementation still required quite a long time. In addition, it requires commitment from Satpol PP as law enforcement officers in terms of overseeing the implementation of these regulations based on applicable SOPs

Development or implementation of policies requires quite a long time so that the systems or policies to be implemented can be sustainable. The application of policies or regulations cannot be instantaneous to be able to see changes or success in implementing policies [33]. In addition, it requires patience and high commitment from law enforcers in disseminating and supervising the implementation of policies in the field. This commitment is a person's attitude intensely and continuously in implementing the policy. Commitment is a condition where individuals are very interested in the goals, values, and goals desired in implementing policies.

In an effort to enforce the policy, enthusiasm from the government is really needed besides the community as an object that will be regulated in these policies or rules. Commitment plays an important role in implementing elements in implementers or enforcers must have sensitivity to the needs of their target groups so that the implemented program is successful and gains support from the community as the target object so that the policies implemented are right on target [19].

Factors Affecting the Effectiveness of Satpol PP Functions in Enforcing Regional Regulations on Public Order in North Gorontalo District

The regulatory factor itself is a factor influencing the effectiveness of the Satpol PP function in enforcing the regional regulations on public order in North Gorontalo Regency that the regional regulations regarding public order in North Gorontalo Regency have fulfilled three elements as considerations in making regulations, the elements referred to are juridical elements, sociological elements, and philosophical elements. In its preparation, various experts in their fields have been involved review the regulations before they are passed. So that in this case the Satpol PP in carrying out its functions does not experience problems or difficulties in the field because the regional regulation on public order has fulfilled the three elements of legal force.

That one of the principles that must be considered in the formation of regulations is the principle of enforceability which means that any formation of laws and regulations must take into account the effectiveness of these regulations in society, both philosophically, sociological, and juridical [34].

The philosophical foundation is a consideration or reason that illustrates that the regulations formed take into account the view of life, awareness, and legal ideals which include the spiritual atmosphere and philosophy of the Indonesian nation. The sociological basis is a consideration or reason that illustrates that regulations are formed to meet the needs of society in various aspects. The real sociological foundation concerns empirical facts regarding the development of problems and needs of society and the state. The juridical basis concerns legal issues relating to the substance or material being regulated so that it is necessary to form a new Regulation. Some of these legal issues, among others, are regulations that are outdated, regulations that are not harmonious or overlapping, types of regulations that are lower than the law so that their effectiveness is weak, regulations that already exist but are inadequate, or regulations that do not exist at all.

From a systematic aspect, the regulations on public order are systematic and structured covering various fields of security and public order. This is done so that the implementation of these regulations is right on target. Given the important role of Regional Regulations in the implementation of governance, it is necessary to program their formulation, so that the various legal instruments needed in the framework of administering government can be formed systematically with a clear priority scale. Regulatory enforcement factors as factors that affect the effectiveness of the Satpol PP function in enforcing regional regulations in North Gorontalo Regency that the officers in the North Gorontalo Regency Satpol PP Service already understand the applicable rules, but in terms of the number of officers who are there, it is only 116 people with a total of 19 civil servants.

When viewed from the quality of education, most of the educational levels of Satpol PP officers in North Gorontalo Regency were dominant with 102 high school

graduates, 31 undergraduate level students, 1 person with diploma level 3 and 1 person with a Masters degree. Nonetheless, the local government continues to carry out competency improvement and debriefing through outreach and technical guidance.

Research findings previously that competency has a positive effect on waste management policies. With the competencies possessed by individuals, they can increase the productivity of waste management which is increasingly effective and better [23]. The results of other studies found that the regulations or policies that were implemented were ineffective because there were obstacles such as the human resources of policy enforcers who were still very limited [11].

Competence is a basic personal characteristic that determines the success or failure of a person in doing a job or situation [30]. Competence is an ability to carry out or carry out a job or task that is based on skills and knowledge and is supported by the work attitude required by the job. Thus, competence shows skills or knowledge characterized by professionalism in a particular field as something that is most important, as superior in that field.

Therefore, with the limited number of human resources and low competence, it will be an inhibiting factor or the ineffectiveness of the Satpol PP function in enforcing regional regulations on public order. Currently, the majority of Satpol officers only have high school/vocational school education.

The factor of facilities and infrastructure to support the effectiveness of the Satpol PP function in enforcing regional regulations on public order is inadequate so that the regulation on public order whose purpose is to regulate the order of people's lives has not been effectively implemented or implemented due to the limited facilities and infrastructure supporting activities. The limited existing facilities and infrastructure are due to the lack of budget allocated to the Satpol PP Service in the context of procuring facilities and infrastructure.

The facilities and infrastructure in question are infrastructure or facilities that are used as a tool to achieve the effectiveness of Satpol PP functions in enforcing regional regulations. Therefore, means and facilities are very important to make a regulation effective. Without facilities or facilities, it will be impossible for law enforcers to harmonize their proper roles with their actual roles, namely the availability of tangible facilities (facilities and infrastructure) for implementing officials in carrying out their duties.

Even though the policy is good, human resource competence is adequate, the regulations that apply are acceptable to the community, but if the physical facilities (facilities and infrastructure) are inadequate it is impossible to implement the policy effectively [29]. Basic facilities that must be met are offices, equipment, and sufficient funds.

Next is the community as the factors that influence the effectiveness of the Satpol PP function in enforcing the regional regulation on public order in North Gorontalo Regency, such as the understanding and awareness of the community about the applicable regulations is still not optimal. Through awareness of the attitude of the community to obey the applicable regional regulations, the Satpol PP function in enforcing regional regulations can run optimally. The awareness of the people of North Gorontalo has also improved, several informants said that the condition of North Gorontalo was still conducive, the number of violating cases had also decreased.

The Effectiveness Of The Function Of The Pamong Praja Police Unit In Enforcement Of Regional Regulations Of Public Order In North Gorontalo District

However, it is still necessary to carry out socializations regarding public order and the sanctions that will be obtained if found violating.

Society as an object as well as a subject in the application of public order policy is very important given an understanding through intense socialization. Public ignorance of the regulations implemented by the government is one of the government's difficulties in optimizing these regulations. So that it will give birth to regulations that are premature and of course many will violate them due to lack of awareness and ignorance.

In line with the results of research previously found that the inhibiting factor in the application of regional regulation number 31 of 2000 regarding public order by the Satpol PP Kota Balik Papan, namely one of them is the community factor that does not support activities carried out by the Satpol PP from an attitude that tends to be indifferent against violations of Regional Regulations [20].

Cultural factors as factors influencing the effectiveness of the Satpol PP function in enforcing the regional regulations on public order in North Gorontalo Regency, that the public order regulations in North Gorontalo Regency already reflect cultural values, customs or habits of the people of North Gorontalo. The application of regional regulations regarding public order in North Gorontalo Regency is not contradictory because the policy already contains local wisdom.

Culture or customs in this society can also be a source of law. At first the law was referred to as folkways (habits) which are behaviors that are repeated in the same form. This behavior is then known as custom which then changes and if it is violated there are sanctions and then it becomes a norm which then becomes the values that are maintained. In order for this custom to have the force that applies and at the same time become a source of law, then at least there must be certain actions or actions that are carried out repeatedly in the same manner and are followed by a large number of people/in general.

Then, there must also be legal convictions from interested people/groups. That is, there must be confidence that the rules generated by this habit contain things that are good and worthy of obedience and have binding power. This condition ultimately becomes a conclusion that human behavior and its habits and culture can become a binding law.

Positive law will only be effective if it is in harmony with the laws that live in society. Therefore judges must not only lean towards the law but must also be professional and explore legal values that live in society [28].

CONCLUSION

Based on the results of the research and discussion in the previous chapter, it can be concluded as follows

1. The function of Satpol PP in Enforcing Regional Regulations on Public Order in North Gorontalo Regency has been effective. This can be seen from the three functions of Satpol in carrying out the task of enforcing regional regulations, namely the function of accuracy in determining goals and time according to plan, the function of understanding the implementation of the applicable program and the function of supervising the accuracy of targeting in North Gorontalo which has been running well.

2. That there are still factors that inhibit and influence the function of Satpol PP in enforcing regional regulations on public order in North Gorontalo, such as 1). Regulatory enforcement factors, where the quantity and quality of human resources is inadequate, 2). Factors supporting facilities and infrastructure in enforcing regional regulations in North Gorontalo are not fully adequate, because they are not yet supported by a permanent office and are still moving around and other supporting facilities are not yet available. This is caused by limited budgetary resources.

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The Effectiveness Of The Function Of The Pamong Praja Police Unit In Enforcement Of Regional Regulations Of Public Order In North Gorontalo District

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